

# Insights from the GB Energy Sector

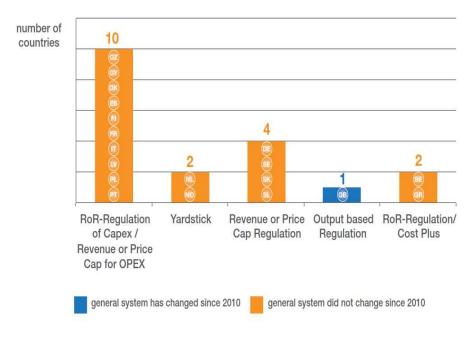
1<sup>ST</sup> EUROPEAN FORUM ON REGULATION OF WATER SERVICES (EFRWS)

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# Is the GB energy regulatory regime an outlier, leader or both?

#### **COMPARISON OF EU REGULATORY SYSTEMS**



Source: Eurelectric 2016

#### — Outlier?

- Limited examples of TOTEX-style, output-based regulation outside of GB (so far)
- Institutional infrastructure for regulation much more mature and established

#### — Leader?

- Responding to longer-term changes in the system
- Refocussing on customer/user needs
- Looking to incorporate solutions made possible by technology advances

#### — Both?

Useful insights even if not fully replicable



## Future challenges expose weaknesses in existing regulation

- Energy sector facing unprecedented challenges of delivering decarbonisation
- Changing patterns of production and consumption
- Emergence of new technologies and system solutions

- Over 20 years 'RPI-X' delivered significant cost efficiencies and quality improvement but focus is changing
  - Promoting innovation
  - Offering new services
  - Responding to customer needs
- Without change, there is a risk of increasing costs of provision



### For Ofgem the answer was RIIO...

#### Revenues

Constraint on revenue upfront to ensure:

Network companies remain financeable

Transparency and predictability

#### Incentives

Deliver outputs efficiently over time

Rewards and penalties based on performance

Symmetric upfront efficiency incentive rate for all costs

Use of uncertainty mechanisms where add value for consumers

#### Innovation

Technical and commercial innovation encouraged through:

Core incentives in price control package

Innovation stimulus gives support and 'prizes' for innovation

#### Outputs

Outputs set out in licence

Consumers know what they are paying for Specific output delivery incentives (ODIs)

Outputs reflect enhanced engagement with stakeholders



# Several interesting initiatives

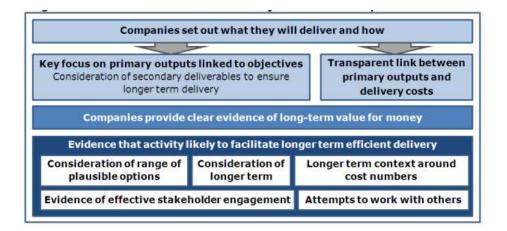
- Importance of detailed and challenging business plans
- Focus on outputs/outcomes
- TOTEX-based approach
- Emphasis on innovation



#### INTERESTING INITIATIVE 1

### 'Well-justified' business plans

- The business plan is a core deliverable under the RIIO framework
- Presentation of the projections of activities, costs and outputs of the business
- Incentives for companies that meet regulator's expectations of a well justified plan
  - Additional base revenue allowance
  - Higher efficiency incentive rate
  - 'fast-tracking' of process



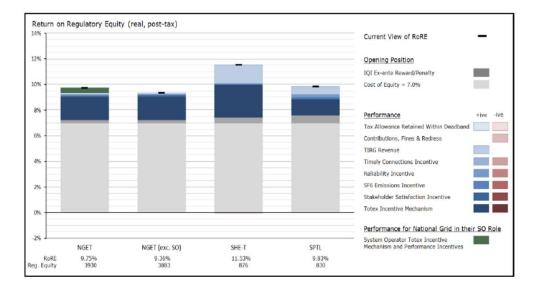


#### **INTERESTING INITIATIVE 2**

## Outputs and outcomes drive plans

- Regulated companies must meet the needs of consumers and network users in three areas
  - High quality, reliable service
  - Safe and resilient network
  - Environmentally sustainable network
- Three types of outputs identified
  - Licence obligations
  - Price-control deliverables (specific deliverables with identified funding)
  - Service level improvements (Output Delivery Incentives (ODIs) with financial rewards/penalties)
- Uncertainty mechanisms linked to outcomes
- Strong role for stakeholder engagement in setting targets and challenging plans

Scope for outperformance benefitting company and users

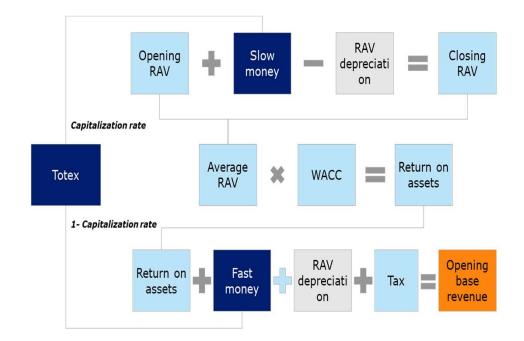




#### **INTERESTING INITIATIVE 3**

### TOTEX-Based regime

- TOTEX benchmarking
  - Combination of comparative cost assessment at an activity/cost category and TOTEX level
- TOTEX-based incentives
  - Symmetric treatment of under- and over-spending regardless of nature of expenditure
- Decoupling of RAV additions from CAPEX
  - Introduction of the concept of 'slow' and 'fast' money to ensure indifference between OPEX and CAPEX solutions





INTERESTING INITIATIVES 4

### Innovation is critical for long-term sustainability

- No additional return for strategic or innovative investments
- Several levers for promoting innovation
  - Cost assessment TOTEX-basis, holistic options assessment process
  - Output incentives can support new business models
  - Time-limited innovation stimulus packages such as Network Innovation Allowance (0.5% - 1% of base revenue), Network Innovation Competition



#### **FOCUS ON WHAT USERS NEED**

 Regulate for sustainable outcomes – what users need and are willing to pay



#### **EMBRACE INNOVATION**

 Digitalisation and new technologies create opportunities to deliver outcomes at lower cost





#### **FUTURE-PROOF PLANS**

 Demographic and climate change will affect demands on the system and need to be reflected in plans



#### **ENSURE FAIR REWARDS**

 Regulated companies need to be rewarded for good performance



